

Federal Motor Carrier Safety Regulations Part 391 – Diabetes Comparison of Old and New Rules

	Old Rule (with Diabetes Exemption Program)	New Rule
Citation(s)	49 CFR 391.41(b)(3)	49 CFR 391.41(b)(3); 391.45(e) (new); 391.46
	68 Fed. Reg. 52441 (Sept. 3, 2003) amended	(new)
	by 70 Fed. Reg. 67777 (Nov. 8, 2005)	83 Fed. Reg. 47486 (Sept. 19, 2018)
Applies to	All interstate commercial motor vehicle	All interstate commercial motor vehicle
• •	drivers with insulin-treated diabetes	drivers with insulin-treated diabetes
Medical evaluation	Board-certified or Board-eligible	Treating clinician, defined as individual
by	endocrinologist	authorized by state where licensed to
		prescribe insulin
Minimum period of	Individuals newly diagnosed with type 1	3 months, with flexibility (see below on blood
insulin use	diabetes: 2 months	glucose records)
	Individuals with type 2 diabetes converting to	
	insulin: 1 month	
Disqualifying	Severe hypoglycemia, defined as loss of	Severe hypoglycemia, defined as an episode
hypoglycemia	consciousness or seizure, requiring the	of hypoglycemia requiring the assistance of
	assistance of another person, or resulting in	others, or resulting in loss of consciousness,
	impaired cognitive function which occurred	seizure, or coma.
	without warning symptoms.	
		Hypoglycemia unawareness should be
		considered by treating clinician in
		determining whether individual has stable
		insulin regimen and proper control of his or
		her ITDM.
		Includes episodes of severe hypoglycemia
		that occur while individual with ITDM is off-
		duty.
Period of	No recurrent (two or more) hypoglycemic	If an ITDM individual has an episode of severe
disqualification	reactions resulting in a loss of consciousness	hypoglycemia, he or she is prohibited from
	or seizure, requiring the assistance of another	operating a CMV until the treating clinician
	person, or resulting in impaired cognitive	evaluates and determines the cause has been
	function which occurred without warning	addressed and the individual again has a
	symptoms within the past 5 years. A period	stable insulin regimen and properly
	of one year of demonstrated stability is	controlled ITDM. Once the treating clinician
	required following the first episode of	completes a new assessment form following
	hypoglycemia.	the evaluation, the individual may resume
		operating a CMV.
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		Episodes of severe hypoglycemia must be
		reported to the treating clinician as soon as is
		reasonably practicable.
		No maximum normitted anisodes of source
		No maximum permitted episodes of severe
		hypoglycemia. Each episode triggers

		evaluation by treating clinician and return to
		driving only if found to have stable insulin
		regimen and properly controlled ITDM.
Blood glucose	A CMV driver should not have large	All ITDM individuals must provide to the
records	fluctuations in blood glucose levels. The determination of a patient's stable control is left to the treating endocrinologist, who must review the driver's daily blood glucose logs. Driver must provide records of all daily glucose measurements taken with an acceptable device (with memory), and these measurements must be reviewed by the endocrinologist on a quarterly basis. Endocrinologist certifies that all daily glucose measurements correlate with the daily records of driving time.	treating clinician at least the preceding 3 months of blood glucose records while using insulin to be eligible for up to the maximum 12-month medical certification. If an individual does not provide 3 months of records, the medical examiner may grant up to a 3-month medical card to allow time for the individual to collect the necessary records. Individuals with ITDM must maintain blood glucose records measured with an electronic glucometer that stores all readings, records the date and time of readings, and from
	Endocrinologist must review 5 years of driver's medical history.	which data can be electronically downloaded. A printout of the electronic blood glucose records or the glucometer must be provided to the treating clinician at the time of any evaluation. Handwritten blood glucose records are not acceptable. Self-monitoring may be performed by finger stick or continuous glucose sensor.
Frequency of blood glucose monitoring	Check blood glucose before starting to drive and take corrective action if necessary. If glucose is 100 mg/dl, take glucose or food and recheck in 30 minutes. Do not drive if glucose is <100 mg/dl. Repeat the process until glucose is >100 mg/dl. While driving check glucose every 2-4 hours and take appropriate action to maintain it in the range of 100-400 mg/dl.	No specific frequency of blood glucose monitoring or blood glucose level requirements. Individuals with ITDM must self-monitor blood glucose in accordance with specific treatment plan prescribed by the treating clinician.
	If glucose is >400 mg/dl, stop driving until glucose returns to the 100-400 mg/dl range. If more than two hours after the last insulin injection and eating, take additional insulin. Recheck blood glucose in 30 minutes. Don't resume driving until glucose is <400 mg/dl.	
Single test results	Silent	An individual with ITDM should not be disqualified for a single blood glucose reading that falls below or above a specific limit. Treating clinicians may set individualized, clinically-based parameters for blood glucose and should look for frequent occurrences of low blood glucose levels and determine the cause.
Blood glucose while	Check blood glucose before starting to drive	The treating physician is in the best position
operating a CMV	and take corrective action if necessary. If	to determine the specific blood glucose

	glucose is 100 mg/dl, take glucose or food and recheck in 30 minutes. Do not drive if glucose is <100 mg/dl. Repeat the process until glucose is >100 mg/dl.	monitoring plan, including monitoring requirements while driving a CMV, and whether the submitted blood glucose records are consistent with the plan.
	While driving check glucose every 2-4 hours and take appropriate action to maintain it in the range of 100-400 mg/dl.	
	If glucose is >400 mg/dl, stop driving until glucose returns to the 100-400 mg/dl range. If more than two hours after the last insulin injection and eating, take additional insulin. Recheck blood glucose in 30 minutes. Don't resume driving until glucose is <400 mg/dl.	
A1C	No specific A1C level required by the Diabetes Exemption Program, but a complete	No specific A1C required.
	medical examination by an endocrinologist includes a report with two measures of glycosylated hemoglobin, the first 90 days prior to the last and current measure. ¹	A1C values should not be relied upon as a sole measure of an individual's ability to safely operate a CMV but are one factor the treating clinician may consider.
	FMCSA Medical Examiner Handbook states, "Hemoglobin A1c (HbA1c) greater than 10% is an indicator of poor blood glucose control. It is recommended that you obtain further evaluation or monitor the driver more	ITDM Assessment Form asks if individual has had A1C measured over the last 12 months and to attach the most recent measure within the preceding 3 months but the lack of
	frequently to determine if the disease process interferes with medical fitness for duty and safe driving."	A1C data does not automatically disqualify an individual. Where available, most recent A1C should be attached to form and made available to medical examiner.
Vision	Annual certification by an ophthalmologist or optometrist that there is no proliferative diabetic retinopathy and no clinically significant disease that prevents the individual from meeting the current vision	No mandatory evaluation by an optometrist or ophthalmologist. All individuals with ITDM must meet the vision standard in the rules or obtain a vision exemption.
	standards at 49 CFR 391.41(b)(10). If there is any evidence of diabetic retinopathy, provide annual documentation by an ophthalmologist that the individual does not have unstable proliferative diabetic retinopathy.	See below for retinopathy standard.
Diabetes	Diabetes Exemption Program application asks	Individuals with ITDM who have been
complications	endocrinologist to notate associated medical conditions including renal disease,	diagnosed with severe non-proliferative diabetic retinopathy or proliferative diabetic
	cardiovascular disease, and neurological disease. If the individual has been or is currently being treated for any of these	retinopathy are permanently disqualified from operating a CMV.
	associated medical conditions, the endocrinologist must provide relevant additional information to include	No other specific regulatory requirements pertaining to complications from diabetes.

¹ The Final Rule states applicants for a Diabetes Exemption were required to have an A1C between 7-10%, despite removal of this criteria from the application. *See* 83 Fed. Reg. 47486 at 47490.

	consultation notes, special studies, follow-up reports, and hospital records.	Diabetes complications should not automatically preclude medical certification. Such determinations should be based on an individualized assessment and the severity of symptoms. A complication becomes a disqualifying factor only if it impairs the ability to operate a CMV safely.
Period of medical certification	Up to 24 months with Diabetes Exemption with required quarterly and annual evaluations	Up to 12 months
Required forms	 FMCSA Diabetes Exemption Application FMCSA Quarterly Endocrinologist Evaluation Form for Already Exempted Drivers FMCSA Annual Diabetes Assessment Package for Already Exempted Drivers 	MCSA-5870, Insulin-Treated Diabetes Mellitus Assessment Form ²

 $^{^2}$ As of 9/20/18, FMCSA indicates the form has not yet been formally approved and released by the Office of Management and Budget, but expects it to be "any day now."